April 2, 2020

SUBJECT: Request for WIC Food Package Flexibilities In Response to COVID-19

TO: William Ludwig
Regional Administrator
Southwest Regional Office

This letter is in response to the March 23, 2020 correspondence from the Pueblo of Zuni WIC requesting flexibility in the food package requirements in the Special Supplemental Nutrition Program for Women, Infants and Children (WIC) as a result of significant impacts to providing WIC program services to participants due to COVID-19.

Pueblo of Zuni WIC cited significant impacts on vendors’ abilities to maintain inventory of certain WIC-eligible products and requests a waiver of select minimum requirements and specifications and/or the maximum monthly allowances as outlined in 7 CFR 246.10(e)(9)-(12) for specific supplemental foods. Pursuant to the authority granted in section 2204(a)(1) of the Families First Coronavirus Response Act (P.L. 116-127), USDA’s Food and Nutrition Service (FNS) approves the waiver request through May 31, 2020 in the following manner:

- **Fluid Milk.** Participants will be able to substitute milk and lactose-free milk of any available fat content despite the designation of their food package.

- **Whole Wheat/Whole Grain Bread.** Participants will be allowed to substitute authorized whole wheat/whole grain bread in package sizes up to 24 ounce when 16 ounce packages are unavailable.

- **Eggs.** Participants will be allowed to substitute two 6-count packages of fresh eggs of any variety when 12-count packages are unavailable. Participants will be allowed to substitute 18-count packages of eggs when 12-count packages are unavailable. Participants will be allowed to substitute any size fresh eggs and organic brands despite the designation of their food package. Participants will be allowed to substitute peanut butter or mature legumes for eggs despite the designation of their food package.

- **Legumes.** Participants will be allowed to purchase canned legumes with spices and herbs, vinegar and tomatoes.

- **Whole Wheat/Whole Grain Bread.** Participants will be allowed to substitute authorized oatmeal and whole grain options in 18 ounce, 25 ounce, 30 ounce package sizes when 16 ounce packages are unavailable. Oats provided as a whole grain option may not contain added sugars, fats, oils, or salt.
Given the issue of low stock as a result of increased customer demand during the COVID-19 epidemic, USDA FNS understands that holding vendors to normal minimum requirements and specifications and maximum monthly allowances for supplemental foods is not possible at this time. A waiver to provide administrative flexibility to allow the food substitutions and flexibilities described above removes a requirement that under current circumstances could prevent or impede the provision of essential Program services to participants.

- **USDA FNS does not approve the substitution of canned fish for eggs as canned fish is not a qualified administrative requirement necessary to continue providing program assistance.** Participants will be allowed to substitute peanut butter or mature legumes for eggs despite the designation of their food package.

Following receipt of a food package waiver, Pueblo of Zuni WIC will need to advise vendors and participants that substitutions should be made when the prescribed benefit is unavailable for purchase and these flexibilities are available until May 31, 2020. For participants prescribed whole milk, the State agency will inform participants to select the highest fat milk available. For participants prescribed fat free or 1% milk, the State agency will inform participants to select the lowest fat milk available. The State agency will inform participants to come as close to the maximum benefit amount prescribed when they are selecting package sizes.

The waiver authority at section 2204(b)(1) of P.L. 116-127 requires the State agency to submit a report which includes a summary of the use of this waiver and a description of whether this waiver resulted in improved services to women, infants and children. The State agency shall provide the Regional Office with this report no later than 1 year after the date of approval.

USDA FNS appreciates Pueblo of Zuni WIC’s commitment to addressing the operational challenges impeding the delivery of WIC benefits to needy women, infants and children.

Sincerely,

[Signature]

SARAH WIDOR
Director
Supplemental Food Programs Division